NEWS RELEASE

FOR RELEASE

Cline, DeVries & Allen, LLP today released an audit report on the City of Jefferson, Iowa.

The City and its component unit receipts totaled \$5,517,267 for the year ended June 30, 2006, a nine percent increase from 2005. The receipts included \$1,599,116 in property tax, \$251,752 from tax increment financing collections, \$2,308,421 from charges for service, \$458,776 from operating grants, contributions and restricted interest, \$536,110 from capital grants, contributions and restricted interest, \$43,241 from unrestricted investment earnings and \$319,851, from other general receipts.

Disbursements for the year totaled \$6,087,226, a twenty-six percent decrease from the prior year, and included \$878,420 for capital projects, \$883,826 for culture and recreation, and \$595,908 for debt service. Also, disbursements for business type activities totaled \$1,831,273.

A copy of the audit report is available for review in the Office of Auditor of State and the City Clerk's office.

CITY OF JEFFERSON

INDEPENDENT AUDITORS' REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2006

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Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Todd Madson	Mayor	Jan 2008
Larry Teeples Nancy Teusch Bill Figenshaw Craig Hertel Randy Bunkers	Council Member Council Member Council Member Council Member Council Member	Jan 2010 Jan 2010 Jan 2010 Jan 2008 Jan 2008
Diane Kennedy	Clerk	Jan 2007
Douglas McDermott	Treasurer	Jan 2007
Robert A. Schwarzkopf	Attorney	Jan 2007



CLINE, DEVRIES & ALLEN, LLP

CERTIFIED PUBLIC ACCOUNTANTS

316 S. Duff Suite B – PO Box 187 Ames, Iowa 50010 Phone:515-233-4060 FAX:515-233-3703 13375 University Ave, Suite 203 Clive, Iowa 50325 Phone:515-252-7141 FAX:515-252-7073

Independent Auditors' Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Jefferson, lowa, as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Jefferson's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Jefferson as of June 30, 2006, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

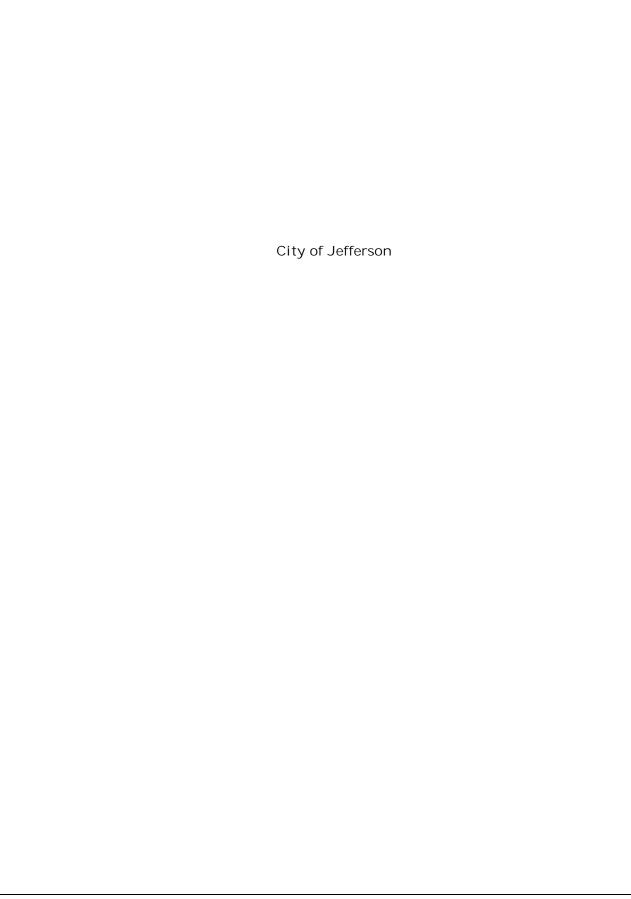
In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 12, 2006 on our consideration of the City of Jefferson's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

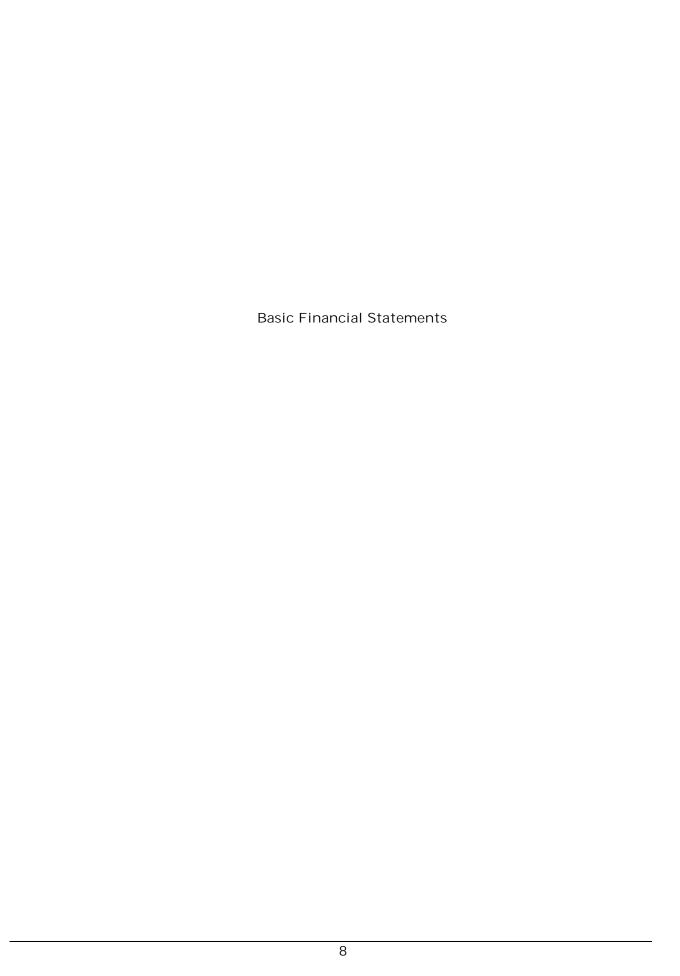
The City has not presented management's discussion and analysis which introduces the basic financial statements by presenting certain financial information as well as management's analytical insights on that information that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Budgetary comparison information on pages 25-27 is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Jefferson's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2005 (none of which are presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5, including the accompanying Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

September 12, 2006 Ames, Iowa





Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2006

		ts			
			Operating Grants, Contributions, Charges for and Restricted		Capital Grants, Contributions and Restricted
	Dis	bursements	Service	Interest	Interest
Functions / Programs:					
Governme ntal activities:					
Public safety	\$	496,320	42,025	8,676	-
Public works		404,907	10,455	386,920	404,901
Culture and recreation		883,826	322,143	24,109	-
Community and economic development		478,638	-	2,545	131,209
Health and social services		15,142	-	-	-
General government		449,568	8,875	-	-
Debt service		595,908	-	-	-
Capital projects		878,420	-	-	-
Total governmental activities		4,202,729	383,498	422,250	536,110
Business type activities:					
Water		713,722	830,471	1,777	-
Sewer		658,155	509,433	27,563	-
Sanitation		378,998	471,285	1,186	-
Recycling		80,398	113,734	=	=
Total business type activities		1,831,273	1,924,923	30,526	-
Component Unit:					
Airport		53,224	-	6,000	-
Total	\$	6,087,226	2,308,421	458,776	536,110

General Receipts:

Property tax levied for:

General purposes
Tax increment financing

Debt service

Hotel/motel tax

Grants and contributions not restricted to specific purpose

Unrestricted interest on investments

Bond/Note proceeds, net

Miscellaneous

Sale of assets Franchise taxes

Rent

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Streets

Urban renewal purposes

Debt service

Other purposes

Unrestricted

Total cash basis net assets

See notes to financial statements.

			ents) Receipts and sh Basis Net Asset	
		<u> </u>		
C	wornmontal	Business Type	Total Drimary	Major Discretely
G	overnmental Activities	Business Type Activities	Total Primary Government	Presented Component Unit
	7 CHVITICS	Activities	Government	component ont
	(445,619)	-	(445,619)	-
	397,369	-	397,369	-
	(537,574)	-	(537,574)	-
	(344,884)	-	(344,884)	-
	(15,142)	-	(15,142)	-
	(440,693)	-	(440,693)	-
	(595,908)	-	(595,908)	-
_	(878,420)		(878,420)	
	(2,860,871)	-	(2,860,871)	-
	-	118,526	118,526	-
	-	(121,159)	(121,159)	-
	-	93,473	93,473	-
	33,336		33,336	-
_	33,336	90,840	124,176	-
	-	-	-	(47,224)
	(2,827,535)	90,840	(2,736,695)	(47,224)
	1 202 275		1 202 275	
	1,203,275 251,752	-	1,203,275 251,752	-
	395,841	-	395,841	
	29,875		29,875	-
	100	-	100	-
	13,325	29,916	43,241	-
	-	-	-	-
	44,659	-	44,659	2,089
	180,000 26,674	-	180,000 26,674	-
	3,537	-	3,537	32,817
	406,659	(396,659)	10,000	(10,000)
	2,555,797	(366,743)	2,189,054	24,906
	(271,738)	(275,903)	(547,641)	(22,318)
	2,650,393	1,513,767	4,164,160	33,517
\$	2,378,655	1,237,864	3,616,519	11,199
\$	238,874	-	238,874	-
	118,995	-	118,995	-
	406,778	481,687	888,465	-
	(23,588)	-	(23,588)	-
	1,637,596	756,177	2,393,773	11,199
\$	2,378,655	1,237,864	3,616,519	11,199

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2006

			Special Revenu	ie
	 General	Employee Benefits	Road Use Tax	Urban Renewal Tax Increment
Receipts:	001.110	000 111		
Property tax	\$ 821,110	382,114	-	- 251.752
Tax increment financing collections Other city tax	- 56,549	-	-	251,752
Licenses and permits	18,089	_	_	
Use of money and property	15,784	_	_	_
Intergovernmental	19,207	_	386,920	_
Charges for service	342,963	_	-	-
Miscellaneous	28,021	_	7,469	-
Total receipts	1,301,723	382,114	394,389	251,752
Disbursements: Operating:		332,	671,667	2017/02
Public safety	479,636	-	- 222.007	-
Public works	47,730	-	332,096	-
Culture and recreation	811,686	-	-	- 11
Community and economic development Health and social services	261,381	-	-	11,611
General government	449,568		_	_
Debt service		_	_	181,394
Capital projects	_	_	_	-
Business type activities	-	_	-	-
Total disbursements	2,050,001	_	332,096	193,005
Excess (deficiency) of receipts over (under) disbursements	(748,278)	382,114	62,293	58,747
Other financing sources (uses): SRF loan proceeds (net of interest, discount)				
General obligation bond proceeds, net	-	-	-	-
Sale of cemetery lots	3,000	_	_	_
Sale of capital assets	180,000	_	-	-
Operating transfers in	652,967	-	4,000	-
Operating transfers out	(116,147)	(382,114)	(66,515)	(385,853)
Total other financing sources (uses)	719,820	(382,114)	(62,515)	(385,853)
Net change in cash balances	(28,458)	-	(222)	(327,106)
Cash balances beginning of year	 1,074,984		239,096	446,101
Cash balances end of year	\$ 1,046,526	-	238,874	118,995
Cash Basis Fund Balances				
Reserved:				
Debt service	\$ -	-	-	-
Unreserved: General fund	1,046,526			
Special revenue funds	1,040,520	- -	238,874	118,995
Capital projects funds	-	-	230,074	110,795
Permanent fund	-	-	-	-
Total cash basis fund balances	\$ 1,046,526	_	238,874	118,995
	 :,0:0,020		200,071	, , , , ,

See notes to financial statements.

	Other	rojects	Capital F	ervice	Debt Se
	Nonmajor	_		Tax	General
	Governmental	Airport	Capital	Increment	Obligation
Total	Funds	Improvements	Improvements	Financing	Bonds
1,599,116	51	-	-	-	395,841
251,752	-	-	-	-	· -
56,549	-	-	-	-	-
18,089	-	-	-	-	-
16,862	1,078	-	-	-	-
950,415	139,387	404,901	-	-	-
456,697	113,734	-	-	-	-
72,250	36,760	-	-	-	-
3,421,730	291,010	404,901	-	-	395,841
496,320	16,684	-	-	-	-
404,907	25,081	-	-	-	-
883,826	72,140	-	-	-	-
478,638	143,609	-	-	62,037	-
15,142	15,142	-	-	-	-
449,568	-	-	-	-	-
595,908	-	-	-	-	414,514
878,420	443,595	396,254	38,571	-	-
80,398	80,398	-	-	-	-
4,283,127	796,649	396,254	38,571	62,037	414,514
(861,397)	(505,639)	8,647	(38,571)	(62,037)	(18,673)
-	-	-	-	-	-
-	-	-	-	-	-
3,000	-	-	-	-	-
180,000	- 255 (77	-	-	350,000	-
1,415,527	355,677	52,883	-	350,000	-
(1,008,868)	(58,239)	-		-	
589,659	297,438	52,883	-	350,000	-
(271,738)	(208,201)	61,530	(38,571)	287,963	(18,673)
2,650,393	587,803	(176,751)	341,672	-	137,488
2,378,655	379,602	(115,221)	303,101	287,963	118,815
406,778	-	-	-	287,963	118,815
1,046,526	-	-	-	-	-
784,826	426,957	-	-	-	_
(23,588)	(211,468)	(115,221)	303,101	-	-
164,113	164,113		<u> </u>		
2,378,655	379,602	(115,221)	303,101	287,963	118,815



Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2006

	Ent	erprise Fund	ls			
	Water	Sewer	Sanitation	Total	Component Unit - Airport	Total
Operating receipts:						
Use of money and property	\$ 14,674	15,242	-	29,916	38,817	68,733
Charges for service	816,671	509,433	471,285	1,797,389	-	1,797,389
Miscellaneous	15,577	27,563	1,186	44,326	2,089	46,415
Total operating receipts	846,922	552,238	472,471	1,871,631	40,906	1,912,537
Operating disbursements:						
Public works	-	_	_	-	53,224	53,224
Business type activities	713,722	658,155	378,998	1,750,875	-	1,750,875
Total operating disbursements	713,722	658,155	378,998	1,750,875	53,224	1,804,099
Excess (deficiency) of operating receipts over (under)						
	122 200	(105.017)	02.472	120.75/	(10.210)	100 420
operating disbursements	133,200	(105,917)	93,473	120,756	(12,318)	108,438
Other financing sources (uses):						
Operating transfers in	-	-	-	-	-	-
Operating transfers out	(50,000)	(296,659)	(50,000)	(396,659)	(10,000)	(406,659)
Total other financing sources (uses)	(50,000)	(296,659)	(50,000)	(396,659)	(10,000)	(406,659)
Net change in cash balances	83,200	(402,576)	43,473	(275,903)	(22,318)	(298,221)
Cash balances beginning of year	411,502	714,518	387,747	1,513,767	33,517	1,547,284
Cash balances end of year	\$ 494,702	311,942	431,220	1,237,864	11,199	1,249,063
Cash Basis Fund Balances						
Reserved for debt service	\$ 206,922	274,765	-	481,687	-	481,687
Unreserved	287,780	37,177	431,220	756,177	11,199	767,376
Total cash basis fund balances	\$ 494,702	311,942	431,220	1,237,864	11,199	1,249,063

See notes to financial statements.

Notes to Financial Statements

June 30, 2006

(1) Summary of Significant Accounting Policies

The City of Jefferson is a political subdivision of the State of Iowa located in Greene County. It was first incorporated in 1854 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Jefferson has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Jefferson (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

Discretely Presented Component Unit

The Jefferson Municipal Airport Commission is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City, or whose relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Commission was established pursuant to Chapter 330 of the Code of lowa to operate the City's airport facility. The Commission is composed of five members appointed by the Jefferson City Council.

The Commission's operating budget is subject to the approval of the Jefferson City Council. The Jefferson Municipal Airport is presented as a Business Type Fund.

Jointly Governed Organizations

The City participates in a few jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Greene County Recycling Agency and the Greene County Law Enforcement Entity Board.

City officials are also members of the Greene County Development Corporation (GCDC) Board. The City paid a total of \$50,000 to GCDC during the fiscal year ended June 30, 2006. They also gave the GCDC \$5,000 of hotel and motel tax receipts for the promotion of tourism.

City officials are also members of the North Dallas County Landfill Commission. See Note 9 for disclosures.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

The Road Use Tax Fund is used to account for road construction and maintenance.

The Employee Benefits Fund is used to account for employee benefits financed by the levy for employee benefits.

Debt Service:

The General Obligation Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Tax Increment Financing Debt Fund is used to account for the costs associated with the Bauer Subdivision.

The Capital Improvements Fund is used to accumulate resources for future projects within the City.

The Capital Improvements Airport Fund is used to account for the costs of the airport construction improvements being funded thru Federal and State grant receipts.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Sanitation Fund accounts for operation of the City's sanitation services.

The City also reports the following component unit:

The Airport Fund accounts for the operation of the Jefferson Municipal Airport.

C. Measurement Focus and Basis of Accounting

The City of Jefferson maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial

statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. <u>Budgets and Budgetary Accounting</u>

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2006, disbursements exceeded the amounts budgeted in the debt service function.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City and its component unit own approximately \$2,325 of par value cooperative stock, which was acquired by patronage dividend. The stock is not readily marketable, and can only be redeemed by the Coop. Therefore market value of the stock is not determinable. The stock is recorded on the books at \$2,325. Although this type of investment is not permitted by the Code of lowa, it was acquired by patronage dividend, therefore the City is not in violation of Chapter 12 of the Code of lowa.

In addition, the City had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$338 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

<u>Interest rate risk</u> – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

<u>Credit risk</u> – The City's investment in the Iowa Public Agency Investment Trust and the Coop stock are unrated.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, urban renewal tax increment financing revenue bonds and revenue bonds and notes are as follows:

			Urban Rer	newal				
			Tax Incre	ment				
Year	General Oblig	gation	Financing	(TIF)	Revenue B	onds		
Ending	Bonds		Revenue B	onds	and Not	es	Total	
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2007	315,000	91,409	173,317	8,077	376,000	168782	864,317	268,268
2008	260,000	80,384	117,732	2,401	386,000	158088	763,732	240,873
2009	265,000	71,806	-	-	397,000	146308	662,000	218,114
2010	270,000	63,411	-	-	412,000	133782	682,000	197,193
2011	290,000	54,681	-	-	428,000	120,778	718,000	175,459
2012-2016	1,290,000	117,914	-	-	1,343,000	434,630	2,633,000	552,544
2017-2021					1,289,000	248,910	1,289,000	248,910
2022-2025	 -	-	-	-	871,000	52,770	871,000	52,770
Total	\$ 2,690,000	479,605	291,049	10,478	5,502,000 *	1,464,048 *	8,483,049	1,954,131

^{*} Amount is based upon entire State Revolving loan being borrowed at fiscal year end. Only \$5,485,000 was actually outstanding as of June 30, 2006. The remaining \$2,000 is being held until all final documents are submitted

The urban renewal tax increment financing revenue bonds were issued for the purpose of defraying a portion of the costs of carrying out an urban renewal project of the City. The bonds are payable solely from the income and proceeds of the Special Revenue, Urban Renewal Tax Increment Fund and the taxes to be paid into the fund in accordance with Chapter 403.19 of the Code of Iowa. The proceeds of the urban renewal tax increment financing revenue bonds shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City.

The resolutions providing for the issuance of the revenue bonds and notes include the following provisions.

- (a) The bonds and notes will only be redeemed from the future earnings of the enterprise activity and the bond and note holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to separate water and sewer revenue sinking accounts within the Enterprise Funds for the sole purpose of making the bond and note principal and interest payments when due.
- (c) There shall be set apart and paid into the City's Water Revenue Debt Service Reserve Fund (the Reserve Fund) at the time of delivery the sum of \$182,000. Whenever the sum on deposit in the Reserve Fund has been reduced to less than the required balance, there shall be deposited

into the Reserve Fund from the Net Revenues remaining, after first making the required deposits into the Operation and Maintenance Fund and the Sinking Fund, a sum equal to 25% of that month's total deposits into the Sinking Fund, until the sum on deposit in the Reserve Fund has been restored to the Required Reserve Fund Balance. All money credited to the Reserve Fund shall be used and is hereby pledged for the payment of principal and interest on the Series 2003 Bonds and any Parity Obligations whenever the Sinking Fund balance is insufficient.

The City is not in compliance with the provisions of the 2003 Sewer Revenue Bond Resolution.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of annual covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2006, 2005 and 2004 were \$81,834, \$85,207 and \$69,949, respectively, equal to the required contributions for each year.

(5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and compensatory time for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and compensatory time termination payments payable to employees at June 30, 2006, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 53,831

This liability has been computed based on rates of pay in effect at June 30, 2006. Sick leave is payable when used. It is not paid upon termination, retirement, or death.

(6) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2006 is as follows:

Transfer to	Transfer from	Amount
Capital Projects:		
Sewer Plant Construction	Enterprise: Sewer	\$ 242,659
Airport Improvements	General	41,368
Downtown Streetscape	General	9,979
Airport Improvements	Special Revenue: Road Use Tax	1,515
Airport Improvements	Component Unit: Airport	10,000 305,521
Debt Service TIF Debt Service	Special Revenue: Urban Renewal Tax Increment	350,000
Special Revenue: Downpayment Assistance	General	8,000
Health Insurance Sinking	General	4,000
Library	General	52,800
Fareway Urban Renewal Tax Increment	Special Revenue: Urban Renewal Tax Increment	35,853
Cafeteria Plan	Payroll Clearing	2,386
Road Use Tax	Enterprise: Sewer	4,000
		107,039
General	Special Revenue: Fareway Urban Renewal Tax Increment	35,853
General	Road Use Tax	65,000
General	Employee Benefits	382,114
General	Recycling	20,000
General	Enterprise: Water	50,000
General	Sewer	50,000
General	Sanitation	50,000
	od. mano	652,967
Total		1,415,527

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(7) Bell Tower Community Foundation

The City entered into an agreement with the Bell Tower Community Foundation on April 15, 1994 to loan them up to \$35,000. During the fiscal years ended June 30, 1993 and 1994, the City loaned the Bell Tower Community Foundation \$32,028 based on this agreement. The loan is interest free and was originally scheduled to be paid back in full on May 1, 1998. However, during the fiscal year ended June 30, 1998, the City extended the loan until May 1, 2008. The balance of the loan on June 30, 2006 totaled \$32,028.

(8) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(9) North Dallas County Landfill

An agency, the North Dallas County Landfill, has been established for the collection and disposal of solid waste. The Agency may not be accumulating sufficient financial resources, therefore, the City has an ongoing financial responsibility. Complete financial statements for the Agency can be obtained from the North Dallas County Landfill Agency.

(10) Lease

The City has entered into a lease agreement with Van Horn Partnership for approximately 133 acres of farmland at the City's airport. The lease expires February 29, 2007, and automatically renews upon expiration from year-to-year unless either party gives notice not to renew the lease. The City receives \$132.50/acre, with one-half of the payment due by March 1, and the other half due by November 1 of each year. During the fiscal year ended June 30, 2006, the City received a total of \$17,787 under the lease agreement. The City also leases hangars at the airport. The amounts received under the leases vary depending on the size of the space rented out. Total rent collected during the year ended June 30, 2006 on the leases was \$15,030.

(11) Health Insurance

The City's health insurance plan includes a deductible of \$500 for single coverage and \$1,000 for family coverage. The City pays the first \$200 for individuals with single coverage and the first \$400 for individuals with family coverage. They city also pays up to a maximum of \$500 per employee per year for in-patient hospitalization.

(12) Note Receivable

During the year ended June 30, 1999, the City loaned \$100,677 to Tri-County Cash Lumber Mart, Inc. to assist them with the financing of water and sewer line improvements in connection with their development project. The note term began on October 28, 1998 and matures on November 1, 2008. Interest accrues at the rate of five percent per annum and is paid annually on or before November 1 of each year beginning on November 1, 1999. The entire principal balance and remaining accrued

interest shall be paid in full on November 1, 2008. The remaining balance on the note was \$12,585 at June 30, 2006.

(13) Economic Development

On February 18, 1999, the City entered into a Community Economic Betterment Agreement (CEBA) with Iowa Department of Economic Development (IDED) and Parker Industries, Inc. The IDED provided a \$100,000 loan at zero percent interest payable in sixty monthly installments and a \$200,000 forgivable loan payable only if certain employment criteria are not met. The City of Jefferson's liability for the repayment of the note is limited to amounts collected through its good faith enforcement of the security interest obtained by the City.

During the fiscal year ended June 30, 2004, the City entered into a development agreement with West Central Coop in which the City agreed to pay \$660,000 in tax increment payments.

(14) Deficit Fund Balance

The City had deficit balances in the following funds at June 30, 2006:

Special Revenue Fund:

Community Development Block Grant \$ 2,700

Capital Projects Funds:

Sewer Force Main210,569Airport Improvements115,221Harrison Street Sewer Main34,891

The deficit in the Community Development Block Grant Fund will be eliminated upon receipt of grant funds in the next fiscal year. The deficits in the projects will be eliminated by transfers.

(15) Construction Commitments

The City has entered into various construction contracts totaling approximately \$846,966. The unpaid contract balances as of June 30, 2006 totaled approximately \$283,511 which will be paid as work on the projects progresses.

(16) Related Party Transactions

The City had business transactions between the City and City officials totaling \$4,699 during the year ended June 30, 2006.



Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2006

	Governmental Funds Actual	Proprietary Funds Actual	Discretely Presented Component Unit Included in the Budget
Descripto			
Receipts:	4 1 500 11 /		
Property tax	\$ 1,599,116	-	-
Tax increment financing collections	251,752	-	-
Other city tax Licenses and permits	56,549 18,089	-	-
Use of money and property	16,862	29,916	20.017
Intergovernmental	950,415	29,910	38,817
Charges for service	456,697	1,797,389	-
Miscellaneous	72,250	44,326	2,089
Total receipts	3,421,730	1,871,631	40,906
Total receipts	3,421,730	1,071,031	40,700
Disbursements:			
Public safety	496,320	_	_
Public works	404,907	_	_
Health and Social Services	15,142	-	_
Culture and recreation	883,826	-	_
Community and economic development	478,638	-	-
General government	449,568	-	-
Debt service	595,908	-	-
Capital projects	878,420	-	-
Business type activities	80,398	1,750,875	53,224
Total disbursements	4,283,127	1,750,875	53,224
Excess (deficiency) of receipts			
over (under) disbursements	(861,397)	120,756	(12,318)
Other financing sources, net	589,659	(396,659)	(10,000)
Excess (deficiency) of receipts and other			
financing sources over (under) disbursements and other financing uses	(271,738)	(275,903)	(22,318)
Balances beginning of year	2,650,393	1,513,767	33,517
Balances end of year	\$ 2,378,655	1,237,864	11,199

See accompanying independent auditors' report.

			E
	Decalestant	A	Final to
Niet	Budgeted		Net
Net	Original	Final	Variance
1,599,116	1,548,067	1,548,067	51,049
251,752	217,853	217,853	33,899
56,549	88,258	88,258	(31,709)
18,089	18,200	18,200	(111)
85,595	65,230	67,230	18,365
950,415	885,448	1,015,848	(65,433)
2,254,086	2,037,800	2,122,200	131,886
118,665	81,850	89,250	29,415
5,334,267	4,942,706	5,166,906	167,361
496,320	484,198	509,698	13,378
490,320	553,439	413,439	8,532
15,142	16,000	17,500	2,358
883,826 478,638	872,654	888,654	4,828 206,662
449,568	565,300 413,419	685,300 453,219	3,651
595,908	415,536	415,536	(180,372)
878,420	783,711	1,202,000	323,580
1,884,497			105,343
6,087,226	2,019,840	1,989,840 6,575,186	
0,087,220	6,124,097	0,575,180	487,960
(752,959)	(1,181,391)	(1,408,280)	655,321
100.000			(447.000)
183,000	-	630,000	(447,000)
(569,959)	(1,181,391)	(778,280)	208,321
4,197,677	4,558,820	4,558,820	(361,143)
4,177,077	7,330,020	7,330,020	(301,143)
3,627,718	3,377,429	3,780,540	(152,822)

Notes to Required Supplementary Information – Budgetary Reporting

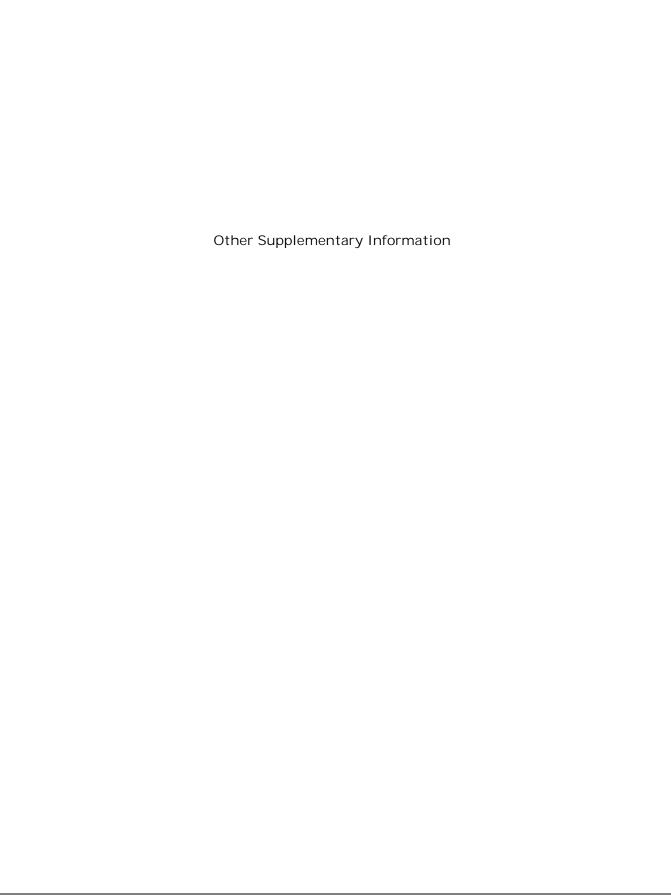
June 30, 2006

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, Proprietary Funds, the Permanent Fund and the Component Unit. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted receipts and disbursements by \$224,200 and \$451,089 respectively. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2006, disbursements exceeded the amounts budgeted in the debt service function.



Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2006

Police Fareway Enrich Unemplo Compension	•
Receipts: Federal Forfeiture Urban Renewal Tax Increment Enrich Iowa Unemptorence Compension Property taxes \$	•
Property taxes \$ - -	
Use of money and property - <td></td>	
Intergovernmental	-
Charges for service 113,734 - - - Miscellaneous 4,495 - - - Total receipts 118,229 2,982 - 2,446 Disbursements: Operating: Public safety - 398 - - - Public works - - - - -	-
Miscellaneous 4,495 - - - Total receipts 118,229 2,982 - 2,446 Disbursements: Operating: Public safety - 398 - - - Public works - - - - - -	-
Total receipts 118,229 2,982 - 2,446 Disbursements: Operating: - 398 Public safety - 398 Public works	-
Disbursements: Operating: Public safety Public works - 398 2	-
Operating: Public safety - 398 - - Public works - - - -	-
Public safety-398Public works	
Public works	
	-
Culture and recreation 2,472	-
	-
Community and economic development	-
Health and social services	-
General government	-
Capital projects	-
Business type activities 80,398	-
Total disbursements 80,398 398 - 2,472	-
Excess (deficiency) of receipts	
over (under) disbursements 37,831 2,584 - (26)	
Operating transfers in(out) (20,000)	-
Net change in cash balances 17,831 2,584 - (26)	-
Cash balances beginning of year 80,580 1,279 - 1,413	24,580
Cash balances end of year \$ 98,411 3,863 - 1,387	24,580
Cash Basis Fund Balances Unreserved:	
Special revenue funds \$ 98,411 3,863 - 1,387	24,580
Capital projects funds	24,500
Permanent fund	-
Total cash basis fund balances \$ 98,411 3,863 - 1,387	-

See accompanying independent auditors' report.

LEC Capital mprovement	Skate Park	Library	Cemetery Mahaney Mausoleum	Industrial Development Emergency Draw	Cemetery Land Reserve	Community Center	Payroll Clearing
-	-	-	138	- 609	- 88	- 15	
294	-	2,456	-	- 009	-	-	
-	-	-	-	-	-	-	
5,400	-	9,804	-	-	-	-	
5,694	-	12,260	138	609	88	15	
16,286	-	-	-	-	-	-	
_	-	69,668	-	-	-	-	
-	-	-	-	-	-	-	
-	-	-	-	-	-	-	
-	-	-	-	-	-	-	
-	-	-	-	-	-	-	
16,286	-	69,668	-	-	-	-	
(10,592)	-	(57,408)	138	609	88	15	
-	-	52,800	-	-	-	-	(2,3
(10,592)	-	(4,608)	138	609	88	15	(2,3
18,657	1,525	37,522	10,107	31,704	54,120	5,696	9,6
8,065	1,525	32,914	10,245	32,313	54,208	5,711	7,3
8,065	1,525	32,914	10,245	32,313	54,208	5,711	7,3
-	-	-	-	-	-	-	
-	-	-	-	<u>-</u>	-	-	
8,065	1,525	32,914	10,245	32,313	54,208	5,711	7,3

Statement of Cash Receipts, Disbursements and Changes in Cash Balances

Nonmajor Governmental Funds

As of and for the year ended June 30, 2006

				Special Da	vonus.			
	Equipment Replacement		Health Insurance Sinking Fund	Special Re Downtown Streetscape	Downpayment Assistance	Cafeteria Plan	Self Insurance and Employee Benefits	CDBG
Receipts:								
Property taxes	\$	-	-	-	-	-	-	-
Use of money and property		228	-	-	-	-	-	-
Intergovernmental		-	-	-	-	-	-	131,209
Charges for service		-	-	-	-	-	-	-
Miscellaneous		-	-	2,545	-	8,575	-	1,700
Total receipts		228	-	2,545	-	8,575	-	132,909
Disbursements:								
Operating:								
Public safety		-	-	-	-	-	-	-
Public works		-	-	25,081	-	-	-	-
Culture and recreation		-	-	-	-	-	-	-
Community and economic development		-	-	-	8,000	-	-	135,609
Health and social services		-	3,476	-	-	11,666	-	-
General government		-	-	-	-	-	-	-
Capital projects		-	-	-	-	-	-	-
Business type activities		-	-	-	-	-	-	-
Total disbursements		-	3,476	25,081	8,000	11,666	-	135,609
Excess (deficiency) of receipts								
over (under) disbursements		228	(3,476)	(22,536)	(8,000)	(3,091)	-	(2,700)
Operating transfers in (out)		-	4,000	9,979	8,000	2,386	-	
Net change in cash balances		228	524	(12,557)	-	(705)	-	(2,700)
Cash balances beginning of year		102,823	459	12,557	-	705	45,090	-
Cash balances end of year	\$	103,051	983	-	-	-	45,090	(2,700)
Cash Basis Fund Balances Unreserved:								
Special revenue funds	\$	103,051	983	-	-	-	45,090	(2,700)
Capital projects funds			-	-	-	-	-	-
Permanent fund		-	-	-	-	-	-	-
Total cash basis fund balances	\$	103,051	983	-	-	-	45,090	(2,700)

See accompanying independent auditors' report

То	Permanent Cemetery Perpetual Care	Harrison Street Sewer Main	Water System Improvements	Drainage District #57	Drainage District #97	Sewer Plant Construction	Drainage District #89	Sewer Force Main
			·					
	-	_	_	51	_	_	_	-
1,0	-	-	-	-	-	-	-	
139,3	-	-	-	-	-	-	-	-
113,7	-	-	-	-	-	-	-	-
36,7	3,000	941	-	190	110	-	-	-
291,0	3,000	941	-	241	110	-	-	-
16,6								
25,0	-	-	-	-	-	-	-	-
72,1	-	-	-	-	-	-	-	-
143,6	-	-	-	-	-	-	-	-
15,1	-	-	-	-	-	-	-	-
15,1	_	-	-	_	_	-	-	_
443,5				455		242,720		200,420
80,3	_	_	_	-	_	242,720	_	200,420
796,6	-	-	-	455	-	242,720	-	200,420
(505,6	3,000	941	-	(214)	110	(242,720)	-	(200,420)
297,4	-	-	-	-	-	242,659	-	-
(208,2	3,000	941	-	(214)	110	(61)	-	(200,420)
587,8	161,113	(35,832)	3,000	7,341	23,490	61	265	(10,149)
379,6	164,113	(34,891)	3,000	7,127	23,600	-	265	(210,569)
426,9	-	-	-	-	-	-	-	-
(211,4	-	(34,891)	3,000	7,127	23,600	-	265	(210,569)
164,1	164,113	-	-	-	-	-	-	-
379,6	164,113	(34,891)	3,000	7,127	23,600	_	265	(210,569)

Schedule of Indebtedness

Year ended June 30, 2006

				Amount
	Date of	Interest		Originally
Obligation	Issue	Rates	Issued	
General obligation bonds: Corporate purpose bonds Corporate purpose bonds	Sep 1, 2003 May 26, 2005	2.95-3.70% 3.30-3.50%	\$	1,875,000 1,120,000
Total				
Urban renewal tax increment financing (TIF) revenue bonds	Jun 1, 1999	3.25%	\$	1,275,000
Revenue notes: Water	Mar 1, 2003	2.00-3.70%	\$	1,820,000
State revolving loan: 2003 Sewer revenue bonds	Jun 10, 2003	3.00%	\$	4,951,000

See accompanying independent auditors' report.

Balance	Issued	Redeemed	Balance		Interest
Beginning	During	During	End of	Interest	Due and
of Year	Year	Year	Year	Paid	Unpaid
1,875,000	-	-	1,875,000	63,383	-
1,120,000	-	305,000	815,000	39,238	
2,995,000	-	305,000	2,690,000	102,621	-
458,867	-	167,818	291,049	13,576	
1,460,000	=	190,000	1,270,000	46,097	-
4,405,000	-	190,000	4,215,000	129,694	-

Bond and Note Maturities

June 30, 2006

		General Obligati	on Notes			
	Corporate Purpose		Corpo			
Year	Issued Se	ep 2003	Issu	Issued May 2005		
Ending	Interest		Interest	Interest		
June 30,	Rates	Amount	Rates	Amount	Total	
			0.50	245.000	245 222	
2007	-	-	3.50	315,000	315,000	
2008	2.95%	95,000	3.50	165,000	260,000	
2009	2.95	100,000	3.30	165,000	265,000	
2010	2.95	100,000	3.40	170,000	270,000	
2011	3.15	290,000		-	290,000	
2012	3.35	305,000		-	305,000	
2013	3.45	315,000		-	315,000	
2014	3.60	330,000		-	330,000	
2015	3.70	340,000			340,000	
Total		\$ 1,875,000		\$ 815,000	2,690,000	

	Urban Renewal Tax		-			Rever	nue N	otes	
	Increment I	inan	cing (TIF)	State R	State Revolving Loan				
	Revenue Bor	nds 1	999 Series	2003 Sewe	003 Sewer Revenue Bonds		\		
Year	Issued Jun 1, 1999		Issued	Issued Jun 10, 2003		Issued Mar 1, 2003		, 2003	
Ending	Interest			Interest		<u> </u>	Interest		
June 30,	Rates		Amount	Rates		Amount	Rates		Amount
2007	3.25	\$	173,317	3.00	\$	181,000	2.70	\$	195,000
2008	3.25		117,732	3.00		186,000	3.10		200,000
2009			-	3.00		192,000	3.30		205,000
2010			-	3.00		197,000	3.30		215,000
2011			-	3.00		203,000	3.55		225,000
2012			-	3.00		210,000	3.70		230,000
2013			-	3.00		216,000			-
2014			-	3.00		222,000			-
2015			-	3.00		229,000			-
2016			-	3.00		236,000			-
2017			-	3.00		243,000			-
2018			-	3.00		250,000			-
2019			-	3.00		258,000			-
2020			-	3.00		265,000			-
2021			_	3.00		273,000			-
2022			_	3.00		282,000			-
2023			_	3.00		290,000			-
2024			-	3.00		299,000			
Total		\$	291,049		\$	4,232,000 *		\$	1,270,000

^{*} Amount is based upon entire loan being borrowed at fiscal year end.
Only \$4,215,000 was actually outstanding as of June 30, 2006.

See accompanying independent auditors' report.

Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

For the Last Three Years

		2006	200)5		2004
Receipts:						
Property tax	\$ 1,	599,116	\$ 1,53	5,837	\$ ^	1,413,435
Tax increment financing collections		251,752		6,592		184,977
Other city tax		56,549	5	5,725		57,917
Licenses and permits		18,089	1	8,303		14,600
Use of money and property		16,862	1	4,096		12,225
Intergovernmental		950,415	91	5,590		606,722
Charges for service		456,697	45	7,735		316,278
Miscellaneous		72,250	10	7,909		115,591
Total	\$ 3,	421,730	\$ 3,31	1,787	\$ 2	2,721,745
Disbursements:						
Operating:	_					== / // 0
Public safety		496,320		9,929	\$	556,413
Public works		404,907		0,591		423,836
Culture and recreation		883,826		3,456		778,352
Community and economic development		478,638		0,310		154,769
Health and social services		15,142		8,492		-
General government		449,568		1,135		369,158
Debt service		595,908		0,641		577,531
Capital projects		878,420	2,34	4,771	2	1,102,904
Business type activities		80,398				
Total	\$ 4,	283,127	\$ 6,58	9,325	\$ 6	5,962,963

See accompanying independent auditor's report.

Schedule of Expenditures of Federal Awards

Year ended June 30, 2006

		Agency	
	CFDA	Pass-through	Program
Grantor/Program	Number	Number	Expenditures
Indirect:			
U.S. Department of Housing and Urban			
Development:			
Community Development Block Grants/			
State's Program	14.228	04-CF-022-03	140,864
Community Development Block Grants/			
Small Cities' Program	14.219	05-WS-058-01	99,590
U.S. Department of Transportation:			
Airport Improvement Program	20.106	AIP 3-19-0049-04-2005	375,609
Total			\$ 616,063

<u>Basis of Presentation</u> – The Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Jefferson and is presented in conformity with an other comprehensive basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditors' report.



Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, the discretely presented component unit, and the aggregate remaining fund information of the City of Jefferson, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated September 12, 2006. Our report expressed an unqualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Jefferson's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Jefferson's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part II of the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item II-A-06 is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Jefferson's financial statements are free of material misstatement, we performed tests of its compliance with certain

provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Jefferson and other parties to whom the City of Jefferson may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Jefferson during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

September 12, 2006 Ames, Iowa

Independent Auditors' Report on Compliance with Requirement Applicable to Each Major Program and Internal Control over Compliance in Ac OMB Circular A-133	s ccordance with



Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance In Accordance with OMB Circular A-133

To the Honorable Mayor and Members of the City Council:

Compliance

We have audited the compliance of the City of Jefferson, Iowa, with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal program for the year ended June 30, 2006. The City of Jefferson's major federal program is identified in Part I of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its major federal program is the responsibility of the City of Jefferson's management. Our responsibility is to express an opinion on the City of Jefferson's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, and OMB Circular A-133, <u>Audits of States, Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Jefferson's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Jefferson's compliance with those requirements.

In our opinion, the City of Jefferson complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2006. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that is required to be reported in accordance with OMB Circular A-133 and which is described as item III-A-06 in the accompanying Schedule of Findings.

Internal Control Over Compliance

The management of the City of Jefferson is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered the City of Jefferson's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing

procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

We noted a matter involving the internal control over compliance and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect the City of Jefferson's ability to administer a major federal program in accordance with applicable requirements of laws, regulations, contracts and grant agreements. The reportable condition is described as item III-A-06 in the accompanying Schedule of Findings.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that non-compliance with applicable requirements of laws, regulations, contracts and grant agreements caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item III-A-06 is a material weakness.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Jefferson and other parties to whom the City of Jefferson may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

September 12, 2006 Ames, Iowa

Schedule of Findings

Year ended June 30, 2006

Part I: Summary of the Independent Auditors' Results:

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) A reportable condition in internal control over the major program was disclosed by the audit of the financial statements, including a material weakness.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit disclosed audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major program was CFDA Number 20.106 Airport Improvement Program.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) The City of Jefferson did not qualify as a low-risk auditee.

Schedule of Findings

Year ended June 30, 2006

Part II: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

II-A-06 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all done by the same person.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response – We will consider this.

<u>Conclusion</u> – Response acknowledged. The City should segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

II-B-06 <u>Delinquent Utility Accounts</u> – The City does not have formal, written policies and procedures for handling delinquent utility accounts.

<u>Recommendation</u> – The City should establish written policies and procedures for dealing with utility customers with delinquent account balances.

Response – We will do so.

<u>Conclusion</u> – Response accepted.

Schedule of Findings

Year ended June 30, 2006

Part III: Findings and Questioned Costs For Federal Awards:

INSTANCE OF NON-COMPLIANCE:

None.

REPORTABLE CONDITION:

CFDA Number 20.106: Airport Improvement Program

Federal Award Year: 2005 Federal Aviation Administration

III-A-06 <u>Segregation of Duties over Federal Receipts</u> – The City did not properly segregate collection, deposit and record-keeping for receipts, including those related to federal programs. See item II-A-06.

Schedule of Findings

Year ended June 30, 2006

Part IV: Other Findings Related to Statutory Reporting:

IV-A-06 Certified Budget – Disbursements during the year ended June 30, 2006 exceeded the amounts budgeted in the debt service function. Chapter 384.20 of the Code of lowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Also, three of the expenditure totals on the amended budget in the column "Total Budget as certified" do not match the original certified budget.

<u>Recommendation</u> – Although the budget was amended once, it should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget. Also, the City should contact the Office of Management and Budget to determine how to correct the errors on the amended budget.

Response – We will do so.

<u>Conclusion</u> – Response accepted.

- IV-B-06 <u>Questionable Disbursements</u> No disbursements were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-06 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- IV-D-06 <u>Business Transactions</u> –Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and	Transaction	
Business Connection	Description	Amount
Randy Bunkers, Council Member, owner of Bunker's Dunkers	Food	\$289
Tom Danielson, Fire Dept. Employee, Owner of A-1 Service Center	Services	1,939
Larry Teeples, brother of employee and son of Council Member, owner of Teeples Heating and Cooling	Services	1,123

Schedule of Findings Year ended June 30, 2006

Karen Pound, Employee, spouse Of Owner of Jefferson Automotive

Services

1,348

In accordance with Chapter 362.5(10) of the Code of Iowa, the transactions with the first, third, and fourth individuals do not appear to represent conflicts of interest since total transactions with each individual were less than \$1,500. The transactions with the other individual does appear to represent a conflict of interest because total transactions with that individual exceeded \$1,500.

<u>Recommendation</u> – The City should consult with legal counsel to determine the disposition of this matter.

Response – We will do so.

Conclusion - Response accepted.

- IV-E-06 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-06 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- IV-G-06 <u>Deposits and Investments</u> The City and its component unit own \$2,325 par value common stock of the West Central Cooperative. Although this type of investment is not permitted by the Code of Iowa, it was acquired by patronage dividend, therefore the City is not in violation of Chapter 12 of the Code of Iowa.
 - The stock is not readily marketable, and can only be redeemed by the Coop and thus no market value of the shares is determinable. However, the City should monitor the marketability of the stock and consider selling the stock if a market becomes available.
- IV-H-06 Revenue Bonds and Notes The resolutions authorizing the issuance of the sewer revenue bonds require a minimum net revenue amount to be maintained. The City has not met the minimum amount for the fiscal year ended June 30, 2006.
 - <u>Recommendation</u> The City should either increase revenues or decrease disbursements in sufficient amounts so that their minimum net revenue requirements can be met.

Schedule of Findings

Year ended June 30, 2006

Response – We will do so.

<u>Conclusion</u> – Response accepted.

IV-I-06 Outstanding Checks – Per Chapter 556.11 of the Code of Iowa, checks that are still outstanding after three years should be reported to the State Treasurer annually by November 1st. The City did not do this.

<u>Recommendation</u> – The City should comply with Chapter 556.11 of the Code of lowa.

Response - We will do so.

Conclusion - Response accepted.

IV-J-06 <u>Financial Condition</u> – The City had the following deficit balances at June 30, 2006:

Special Revenue Fund:

Community Development Block Grant	\$ 2,700
Capital Projects Funds:	
Harrison Street Sewer Main	34,891
Sewer Force Main	210,569
Airport Improvements	115,221

<u>Recommendation</u> – The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

Response -The deficits will be eliminated.

Conclusion - Response accepted.

			Contact Person	Anticipated
Comment			Title	Date of
Number	Comment Title	Corrective Action Plan	Phone Number	Completion
III-A-05	Segregation of	The corrective action plan was	Diane Kennedy	N/A
	Duties over	documented in our response to the	City Clerk	
	Federal	auditors' comment. See Schedule	(515) 386-3111	
	Revenues.	of Findings.		